

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27

**STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC HEALTH**

IN RE:        **Billingsley DVM Water System**  
                 Water System No. 1503655

TO:            Ms. Beverly Billingsley, Partner Owner  
                 Billingsley DVM Water System  
                 21832 Fernucko Street  
                 Tehachapi, CA 93561

**BY REGISTERED MAIL**

**CITATION FOR NONCOMPLIANCE -- Water System No. 1503655  
TOTAL COLIFORM MCL VIOLATION – January 2013  
Citation No. 03-19-13C-029**

**Issued on April 22, 2013**

**STATEMENT OF FACTS**

Billingsley DVM Water System (hereinafter Water System) is classified as a transient noncommunity water system and serves a population of approximately twenty five (25) persons through four (4) service connections. The Water System has one (1) active source of supply, Well 01 (PS Code: 1503655-001), a 20,000-gallon storage tank and a pressure tank. No treatment is provided to the well water. The Water System operates under the authority of a domestic water supply permit No. 03-19-11P-010, issued on February 24, 2011, by the California Department of Public Health.

The Southern California Drinking Water Field Operations Branch, Division of Drinking Water and Environmental Management, California Department of Public Health (hereinafter "Department") is responsible for enforcing the Safe Drinking Water Act and regulations promulgated pursuant thereto.

- 1
- 2 • The Water System is required to collect one (1) routine bacteriological sample
- 3 per quarter. Please refer to the Water System's approved Bacteriological
- 4 Sample Siting Plan (BSSP) or Table 64423-A.
- 5 • One (1) routine bacteriological quality sample collected on January 23, 2013,
- 6 from the distribution system, tested positive for total coliform bacteria.
- 7 • One (1) repeat sample bacteriological quality sample collected on January 28,
- 8 2013 from the distribution system, tested positive for total coliform bacteria.
- 9 • One (1) repeat sample (also counted towards the Ground Water Rule's trigger
- 10 source sampling requirement) collected on January 28, 2013, from Well 01
- 11 tested positive for total coliform bacteria.
- 12 • **Repeat samples were not collected within 24 hours of being notified of the**
- 13 **routine total coliform positive result [Section 64424(a) *Authorities*].**
- 14 • None of the total coliform positive samples collected in January 2013 showed
- 15 the presence of fecal coliform or *Escherichia coli* (*E. coli*) bacteria.
- 16 • **Billingsley DVM Water System failed the total coliform MCL for January**
- 17 **2013 [Section 64426.1(b)(2) *Authorities*].**
- 18 • All five (5) routine samples collected the following month, on February 25,
- 19 2013, from the distribution system, tested negative for total coliform bacteria.
- 20 • On January 29, 2013, Tami Welker of skOO'kum h<sub>2</sub>O Monitoring, Inc., the
- 21 Water System's contract sampler, notified the Department that the Water
- 22 System failed the total coliform MCL for January 2013.
- 23 • On February 20, 2013, a public notice and Proof of Notification were emailed
- 24 to the Water System for the January 2013 total coliform MCL failure.
- 25
- 26
- 27

- 1       • On March 13, 2013, the Department received signed and dated copies of the
- 2       public notice and Proof of Notification from the Water System. According to
- 3       these documents, public notification was completed on February 1, 2013.
- 4       • On February 20, 2013, an investigation report was emailed to the Water
- 5       System for the January 2013 total coliform MCL failure.
- 6       • On April 19, 2013, the Department received a completed copy of the
- 7       investigation report. The investigation report was completed by Skoo'kum h2o
- 8       Monitoring, Inc., on behalf of the Water System.
- 9       • The investigation report indicates the possible cause of contamination was the
- 10      well since the well tested positive for total coliform bacteria on January 28,
- 11      2013.
- 12      • The Water System provided emergency disinfection and flushing to clear
- 13      bacteriological contamination from the well and the distribution system.
- 14      • The Water System performed a cycle test on Well 01 on February 12, 2013,
- 15      and submitted results that were absent for total coliform bacteria..
- 16      • Results of all bacteriological samples collected from January 2012 to February
- 17      2013 are summarized in **Attachment A**.

#### **AUTHORITIES**

Section 116577 of the CHSC, states in relevant part:

"(a) Each public water system shall reimburse the department for the actual costs incurred by the department for any of the following enforcement activities related to that water system:

- (1) Preparing, issuing, and monitoring compliance with, an order or citation.
- (2) Preparing, and issuing public notification

(b) The department shall submit an invoice for these enforcement costs to the public water system that requires payment prior to September 1 of the fiscal year following the fiscal year in which the costs were incurred. The invoice shall indicate the total hours expended, the reasons for the expenditure, and the hourly cost rate of the department. The costs set forth in the invoice shall not exceed the total actual costs to the department of the enforcement activities specified in this section."...

Section 116650 of the California Health and Safety Code (hereinafter CHSC), states in relevant part:

"(a) If the department determines that a public water system is in violation of this chapter or any regulation, permit, standard, or order issued or adopted thereunder, the department may issue a citation

to the public water system. The citation shall be served upon the public water system personally or by registered mail.

(b) Each citation shall be in writing and shall describe with particularity the nature of the violation, including a reference to the statutory provision, standard, order, or regulation alleged to have been violated.

(c) For continuing violations, the citation shall fix the earliest feasible time for elimination or correction of the condition constituting the violation where appropriate. If the public water system fails to correct a violation within the time specified in the citation, the department may assess a civil penalty as specified in subdivision (e).

(d) For a noncontinuing violation of primary drinking standards, the department may assess in the citation a civil penalty as specified in subdivision (e).

(e) Citations issued pursuant to this section shall be classified according to the nature of the violation or the failure to comply. The department shall specify the classification in the citation and may assess civil penalties for each classification as follows:

(1) For violation of a primary drinking standard, an amount not to exceed one thousand dollars (\$1,000) per day for each day that the violation occurred, including each day that the violation continues beyond the date specified for correction in the citation or order.

(2) For failure to comply with any citation or order issued for violation of a secondary drinking water standard that the director determines may have a direct or immediate relationship to the welfare of the users, an amount not to exceed one thousand dollars (\$1,000) for each day that the violation continues beyond the date specified for correction in the citation or order.

(3) For failure to comply with any citation or order issued for noncompliance with any department regulation or order, other than a primary or secondary drinking water standard, an amount not to exceed two hundred dollars (\$200) per day for each day the violation continues beyond the date specified for correction in the citation."

Section 116655 of the CHSC, states in relevant part:

"(a) Whenever the department determines that any person has violated or is violating this chapter, or any permit, regulation, or standard issued or adopted pursuant to this chapter, the director may issue an order doing any of the following:

(1) Directing compliance forthwith.

(2) Directing compliance in accordance with a time schedule set by the department.

(3) Directing that appropriate preventative action be taken in the case of a threatened violation.

(b) An order issued pursuant to this section may include, but shall not be limited to, any or all of the following requirements:

(2) That purification or treatment works be installed."

California Code of Regulations (hereinafter, CCR), Title 22, Section 64423, Table 64423-A establishes the minimum routine sampling requirements, and states in relevant part:

<i>Monthly Population Served</i>	<i>Service Connections</i>	<i>Minimum Number of Samples</i>
25 to 1000	15 to 400	1 per month
1,001 to 2,500	401 to 890	2 per month
2,501 to 3,300	891 to 1,180	3 per month
3,301 to 4,100	1,181 to 1,460	4 per month
4,101 to 4,900	1,461 to 1,750	5 per month
4,901 to 5,800	1,751 to 2,100	6 per month
5,801 to 6,700	2,101 to 2,400	7 per month
6,701 to 7,600	2,401 to 2,700	2 per week
7,601 to 12,900	2,701 to 4,600	3 per week
12,901 to 17,200	4,601 to 6,100	4 per week

<i>Monthly Population Served</i>	<i>Service Connections</i>	<i>Minimum Number of Samples</i>
17,201 to 21,500	6,101 to 7,700	5 per week
21,501 to 25,000	7,701 to 8,900	6 per week
25,001 to 33,000	8,901 to 11,800	8 per week
33,001 to 41,000	11,801 to 14,600	10 per week
41,001 to 50,000	14,601 to 17,900	12 per week
50,001 to 59,000	17,901 to 21,100	15 per week

CCR, Title 22, Section 64424 establishes the repeat sampling requirements, and states in relevant part:

"(a) If a routine sample is total coliform-positive, the water supplier shall collect a repeat sample set as described in paragraph (a)(1) within 24 hours of being notified of the positive result. The repeat samples shall all be collected within the same 24 hour time period. A single service connection system may request that the Department allow the collection of the repeat sample set over a four-day period.

(1) For a water supplier that normally collects more than one routine sample a month, a repeat sample set shall be at least three samples for each total coliform-positive sample. For a water supplier that normally collects one or fewer samples per month, a repeat sample set shall be at least four samples for each total coliform-positive sample.

(2) If the water supplier is unable to collect the samples within the 24-hour time period specified in subsection (a) or deliver the samples to the laboratory within the 24 hours after collection because of circumstances beyond its control, the water supplier shall notify the Department within 24 hours. The Department will then determine how much time the supplier will have to collect the repeat samples.

(b) When collecting the repeat sample set, the water supplier shall collect at least one repeat sample from the sampling tap where the original total coliform-positive sample was taken. Other repeat samples shall be collected within five service connections upstream or downstream unless there is no upstream and/or downstream service connection.

(c) If one or more samples in the repeat sample set is total-coliform positive, the water supplier shall collect and have analyzed an additional set of repeat samples as specified in subsections (a) and (b). The supplier shall repeat this process until either no coliforms are detected in one complete repeat sample set or the supplier determines that the MCL for total coliforms specified in 64426.1 has been exceeded and notifies the Department.

(d) If a public water system for which fewer than five routine samples/month are collected has one or more total coliform-positive samples, the water supplier shall collect at least five routine samples the following month. If the supplier stops supplying water during the month after the total-coliform positive(s), at least five samples shall be collected during the first month the system resumes operation. A water supplier may request the Department waive the requirement to collect at least five routine samples the following month, but a waiver will not be granted solely on the basis that all repeat samples are total coliform-negative. To request a waiver, one of the following conditions shall be met:

(1) The Department conducts site visit before the end of the next month the system provides water to the public to determine whether additional monitoring and/or corrective action is necessary to protect public health.

(2) The Department determines why the sample was total coliform-positive and establishes that the system has corrected the problem or will correct the problem before the end of the next month the system serves water to the public. If a waiver is granted, a system shall collect at least one routine sample before the end of the next month it serves water to the public and use it to determine compliance with 64426.1."

CCR, Title 22, Section 64426.1 establishes the total coliform maximum contaminant level and states in relevant part:

"(a) Results of all samples collected in a calendar month pursuant to Sections 64423, 64424, and 64425 that are not invalidated by the Department or the laboratory shall be included in determining compliance with the total coliform MCL. Special purpose samples such as those listed in 64421(b) and

1 samples collected by the water supplier during special investigations shall not be used to determine  
 2 compliance with the total coliform MCL.

(b) A public water system is in violation of the total coliform MCL when any of the following  
 occurs:

(1) For a public water system which collects at least 40 samples per month, more than 5.0  
 percent of the samples collected during any month are total coliform-positive; or

(2) For a public water system with collects fewer than 40 samples per month, more than one  
 sample collected during any month is total coliform-positive; or

(3) Any repeat sample is fecal coliform-positive or E. coli-positive; or

(4) Any repeat sample following a fecal coliform-positive or E. coli-positive routine sample is  
 total coliform-positive.

(c) If a public water system is not in compliance with paragraphs (b)(1) through (4), during any  
 month in which it supplies water to the public, the water supplier shall notify the Department by the end  
 of the business day on which this is determined, unless the determination occurs after the Department  
 office is closed, in which case the supplier shall notify the Department within 24 hours of the  
 determination. The water supplier shall also notify the consumers served by the water system. A Tier 2  
 Public Notice shall be given for violations of paragraphs (b)(1) or (2), pursuant to section 64463.4. A  
 Tier 1 Public Notice shall be given for violations of paragraphs (b)(3) or (4), pursuant to section  
 64463.1."

### DETERMINATIONS

Based upon the above Statement of Facts and Authorities, the Department determines  
 that the Water System has violated the following:

1. CCR, Title 22, Section 64426.1(b)(2): Specifically, the Water System violated  
 the total coliform MCL for January 2013 when more than one sample collected  
 from the Water System, tested positive for total coliform bacteria.

2. CCR, Title 22, Section 64424(a): Specifically, during the month of January  
 2013, the Water System failed to collect repeat samples within 24 hours of  
 being notified of the routine total coliform positive result.

The above violations are classified as non-continuing violations.

**DIRECTIVES**

Billingsley DVM is hereby directed to take the following actions:

1. Cease and desist from failing to comply with Section 116555(a) of the California Health and Safety Code (CHSC) and Section 64426.1 (b)(2) of Title 22, California Code of Regulations.
2. In the future, the Water System shall collect the required number of four (4) repeat samples within 24 hours of being notified of the routine total coliform positive result.

**FURTHER ENFORCEMENT ACTIONS**

Section 116270, Division 104, Part 12, Chapter 4 of the CHSC authorizes the Department to: issue additional citations with assessment of penalties if the public water system continues to fail to correct a violation identified in a citation; take action to suspend or revoke a permit that has been issued to a public water system if the system has violated applicable law or regulations or has failed to comply with orders of the Department; and petition the superior court to take various enforcement measures against a public water system that has failed to comply with orders of the Department. The Department does not waive any further enforcement action by issuance of this citation.

**PARTIES BOUND**

This citation shall apply to and be binding upon Billingsley DVM Water System, its officers, directors, agents, employees, contractors, successors, and assignees.

**SEVERABILITY**

The directives of this citation are severable, and Billingsley DVM Water System shall comply with each and every provision thereof, notwithstanding the effectiveness of any other provision.

**CIVIL PENALTY**

Section 116650, subsection (d) and (e) of the CHSC allow for the assessment of a civil penalty for the failure to comply with the requirements of the Safe Drinking Water Act. Failure to comply with any Directive of this Citation may result in the Department imposing an administrative penalty of not less than \$200 (two hundred dollars) for each day that the violation continues beyond the date set for correction in this Citation.

The Department does not waive any further enforcement action by issuance of this citation, and expressly reserves the right to issue a citation with penalties for the violations on which the Directives of this citation are based.

April 22, 2013  
Date

Jaswinder S. Dhaliwal  
Jaswinder S. Dhaliwal, P.E.  
Senior Sanitary Engineer  
Tehachapi District  
SOUTHERN CALIFORNIA BRANCH  
DRINKING WATER FIELD OPERATIONS

**Attachment**

Attachment A: Bacteriological Summary January 2012 through February 2013

cc: Kern County Environmental Health Services Department (w/o attachment)  
Dan Sackett, skOO'kum h<sub>2</sub>O Monitoring Inc.

JSD/an/mlm



## **ATTACHMENT A**

## ***Billingsley DVM Water System***

***1503655***

***Distribution System Freq: 1/Q***

<b><i>Sample Date</i></b>	<b><i>Time</i></b>	<b><i>Location</i></b>	<b><i>T Coll</i></b>	<b><i>E Coll</i></b>	<b><i>F Coll</i></b>	<b><i>Type</i></b>	<b><i>Cl2</i></b>	<b><i>Violation</i></b>	<b><i>Comment</i></b>
1/10/2012	8:32	1ROU	A	A		Routine			
4/9/2012	11:49	1ROU	P	A		Routine			
4/19/2012	9:30	1REP1	A	A		Repeat			
4/19/2012	9:45	1REP2	A	A		Repeat			
4/19/2012	9:55	1REP3	A	A		Repeat			
5/8/2012	10:55	5ROU	A	A		Routine			
5/8/2012	11:05	4ROU	A	A		Routine			
5/8/2012	11:20	3ROU	A	A		Routine			
5/8/2012	11:35	2ROU	A	A		Routine			
5/8/2012	11:45	1ROU	A	A		Routine			
7/23/2012	11:00	3ROU	A	A		Routine			
10/24/2012	12:00	4ROU	A	A		Routine			
1/23/2013	11:00	21832 Ferncuko	P	A		Routine			
1/28/2013	8:00	2ROU	A	A		Repeat		MR5	Repeat samples not collected within 24 hours.
1/28/2013	8:45	1ROU	A	A		Repeat			
1/28/2013	9:10	4ROU	P	A		Repeat		MCL	Cit# 03-19-13C-039 Issued.
2/25/2013	11:26	5ROU	A	A		Routine			
2/25/2013	11:30	4ROU	A	A		Routine			
2/25/2013	11:34	3ROU	A	A		Routine			
2/25/2013	11:39	2ROU	A	A		Routine			
2/25/2013	11:45	1ROU	A	A		Routine			

---

## ***Billingsley DVM Water System***

---

***1503655***

***Source Monitoring Freq:***

---

<i>Sample Date</i>	<i>Time</i>	<i>Source</i>	<i>T Coli</i>	<i>E Coli</i>	<i>F Coli</i>	<i>Violation</i>	<i>Comment</i>
4/19/2012	10:05	WELL #1	A	A			
1/28/2013	9:00	WELL #1	P	A			
2/12/2013	13:30	WELL #1	A	A			@ 0 minutes
2/12/2013	13:31	WELL #1	A	A			@ 1 minute
2/12/2013	13:35	WELL #1	A	A			@ 5 minutes
2/12/2013	13:45	WELL #1	A	A			@ 15 minutes
2/12/2013	14:00	WELL #1	A	A			@ 30 minutes

---